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7 GREAT AMERICAN INSURANCE
8 COMPANY,
9 Plaintiff,
10 v.
11 THE WEITZ COMPANY, LLC,
12 Defendant.
13

Case No. [25-cv-02079-LJC](#)

**ORDER GRANTING MOTION TO
COMPEL ARBITRATION**

Re: Dkt. No. 11

12
13 Plaintiff Great American Insurance Company (Great American), a surety company, sued
14 The Weitz Company, LLC (Weitz), a general contractor, for breach of contract and declaratory
15 judgment relating to a dispute over a performance bond issued by Great American. Weitz
16 contends that these claims must be arbitrated and has moved to compel arbitration. ECF No. 11.
17 For the following reasons, Weitz's motion to compel arbitration is granted.¹

18 **I. BACKGROUND**

19 Weitz, part of a global construction conglomerate, is the general contractor for a
20 construction project (the Enso Project) in Healdsburg, California. ECF No. 1 (Compl.) ¶ 10; ECF
21 No. 20 at 16-17; *see* ECF No. 13. It solicited bids for subcontractors to complete HVAC work on
22 the Enso Project. ECF No. 20-2 ¶ 5. California Environmental Systems, Inc. (CES) submitted a
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24 ¹ Great American's request for judicial notice at ECF No. 20-4 is also granted. Great American
25 requests that the Court take notice of four exhibits consisting of filings from other litigation Weitz
26 was a party to, from the Southern District of Ohio, the District of Arizona, and Sonoma County
27 Superior Court. *Id.* at 2. Federal Rule of Evidence 201 permits courts to take judicial notice of
28 facts "not subject to reasonable dispute[.]" such as matters of public record. This "may include
court records[.]" *United States v. Raygoza-Garcia*, 902 F.3d 994, 1001 (9th Cir. 2018). Although
a court may take judicial notice of the existence of such documents, it cannot take judicial notice
of "disputed facts contained in such public records." *Khoja v. Orexigen Therapeutics, Inc.*, 899 F.
3d 988, 999 (9th Cir. 2018). As Great American's four exhibits consist of court filings, it is
appropriate for the Court to take judicial notice of them. *See* Fed. R. Evid. 201.

1 bid, which Weitz selected. *Id.* ¶¶ 6, 8. CES is certified by the State of California as a small
2 business entity and, in 2021, had an average annual revenue of between \$15 and \$20 million. *Id.*
3 ¶¶ 2-3. After Weitz accepted CES's bid for HVAC work on the Enso Project, Weitz sent CES a
4 form subcontract agreement and related documents, totaling 133 pages. *Id.* ¶ 8. CES requested
5 that certain terms regarding the scope of CES's work be modified, which Weitz accepted. *Id.* ¶
6 12. Weitz "refused to make" other requested revisions. *Id.* ¶¶ 12-20. CES and Weitz executed
7 the final subcontract (the Subcontract) for CES to complete HVAC work on the Enso Project in
8 June 2021. Compl. ¶ 10.

9 **A. The Subcontract**

10 The Subcontract governs CES and Weitz's obligations to each other with respect to CES's
11 work on the Enso Project.² The Subcontract provides that the total sum payable to CES for proper
12 completion of CES's work on the Enso Project is \$7,358,386.52 (the Subcontract Sum), and, at
13 Exhibit A, details the scope of CES's work. Compl. at 16-17, 18-74. There is no Exhibit B.
14 Exhibit C to the Subcontract lists "Special Terms and Conditions" that CES and Weitz must
15 comply with, such as CES using "battery-operated tools wherever and whenever possible" and
16 Weitz providing hardhats and safety vests to CES's employees. *Id.* at 76-81. Exhibit D lists
17 "Standard Terms and Conditions," including requirements for workplace safety, procedures for
18 modifying the scope of CES's work, CES's termination rights, and dispute resolution procedures.
19 *Id.* at 82-128. There is no Exhibit E or F to the Subcontract. Exhibit G lists CES's insurance
20 requirements. *Id.* at 129-41.

21 The instant dispute turns primarily on terms in Exhibit D. Section 2.2 of Exhibit D
22 requires CES to obtain a performance bond from a surety guaranteeing that, in the event CES does
23 not fulfill its contractual obligations for its work on the Enso Project, the surety will complete or
24 pay for CES's default. *Id.* at 89. The penal sum (that is, the maximum amount the surety would
25 pay) is equal to the Subcontract Sum. *Id.* Section 2.2 provides that the penal sum of the
26 performance bond "shall be automatically adjusted by any modifications" to the Subcontract Sum
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28 ² The Subcontract is attached as Exhibit A to Great American's Complaint. Compl. at 15-141.

1 and that the “surety waives all requirements for notice of modifications” of the Subcontract Sum
2 and penal sum. *Id.* It further provides that “reference to [the Subcontract] within the
3 Subcontractor’s performance bond, if any, shall be deemed as an express acknowledgment and
4 consent by surety to be bound by all duties, liabilities and obligations which Subcontractor has to
5 Contractor in the event of delays or time related damages suffered by Contractor as a result of
6 Subcontractor’s performance or failure to perform.” *Id.*

7 Section 9 of Exhibit D sets out “Claims and Dispute Resolution” procedures. *Id.* at 100.
8 In relevant part, section 9.1 provides:

9 The Subcontractor [CES] agrees to be conclusively bound by the
10 Contractor’s [Weitz’s] decisions on all matters, unless the
11 Subcontractor disputes such decision in writing within seven (7)
12 calendar days following receipt of the Contractor’s decision. In the
13 event of any dispute, controversy or Claim (“Claim”) between the
Contractor and Subcontractor arising out of or related to the
Subcontract Documents or the breach thereof, each party shall
promptly notify the other upon discovery of any Claim, and shall in
good faith meet to resolve the Claim by mutual agreement...

14 *Id.* Section 9.2 (the Arbitration Provision) specifies that:

15 Any Claim not resolved under item 9.1 shall, at the option of the
16 Contractor, be determined by arbitration in accordance with the
17 Federal Arbitration Act. The arbitrator shall address all then pending
18 and unresolved Claims...The Contractor and Subcontractor shall
19 mutually select an independent arbitrator within five (5) working days
following notice of intent to arbitrated delivered by Contractor to
Subcontractor...The award rendered by the arbitrator shall be final,
and judgment may be entered upon it in accordance with applicable
law in any court having jurisdiction thereof...

20 *Id.* Section 9.3 provides that if Weitz elects not to arbitrate a claim, then “all requirements and
21 conditions...pertaining to arbitration shall be deemed appropriated adjusted to permit (i)
22 Contractor to pursue such Claims at any times as otherwise permitted or required by the
23 Subcontract Documents or by law or equity” and to permit CES “to pursue all Claims through a
24 single litigation at any time after substantial completion of the Project[.]” *Id.* Section 9.6 provides
25 that section 9 shall not be deemed a limitation of rights or remedies which the parties may have
26 under state mechanics’ lien laws, public contract claims laws or under applicable performance
27 bonds or payment bonds. *Id.* at 101.

28 Section 1.8 of Exhibit D addresses the relationship between the Subcontract, its exhibits,

1 and related documents. It provides that the agreement between CES and Weitz consists of the
2 two-page Subcontract, the exhibits to the Subcontract, any modifications to the Subcontract,
3 CES's payment and performance bonds, and the prime contract (the contract between Weitz and
4 the property owner), collectively referred to as the "Subcontract Documents." *Id.* at 88. It
5 provides that, in the event of any conflicts between the Subcontract Documents, the provisions
6 govern in the following order of priority: 1) modifications to the Subcontract, 2) Exhibit F to the
7 Subcontract, if any, 3) Exhibit A to the Subcontract, 4) the Subcontract, 5) Exhibit C to the
8 Subcontract, 6) Exhibit G to the Subcontract, if any, 7) Exhibit D to the Subcontract, 8) Exhibit B
9 to the Subcontract, 9) any other exhibits to the Subcontract in letter order, 9) the performance and
10 payment bonds, and 10) the prime contract. *Id.* As relevant here, in the event of a conflict
11 between the two, Exhibit D to the Subcontract takes precedence over the performance bond.
12 Section 1.8 explains that the entirety of the Subcontract Documents "together form the contract
13 between" CES and Weitz. *Id.*

14 Lastly, Section 3.6 of the Subcontract provides that Weitz "shall be allowed to deduct from
15 any payments otherwise to be made to Subcontractor [CES]...any amounts to the extent necessary
16 to protect the Owner or Contractor [Weitz] from loss because of...any amount due Contractor
17 from Subcontractor under any other agreements between the parties[.]" *Id.* at 92. That is, if CES
18 owes Weitz money pursuant to another agreement, Weitz may deduct that amount from what it
19 would otherwise owe CES.

20 **B. The Performance Bond**

21 CES obtained performance and payment bonds for its work on the Enso Project from Great
22 American. Compl. ¶ 11, Ex. B.³ Weitz provided its form performance bond to CES, who sent the
23 form performance bond to a bond agent working with Great American. ECF No. 20-1 ¶¶ 1, 4.
24 Based on the language of Weitz's performance bond, the bond agent believed that the performance
25 bond "could not be modified or it would not be accepted by Weitz." *Id.* ¶ 9. The bond agent did
26 not attempt to negotiate the terms of the performance bond and completed it without
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28 ³ The performance bond is attached as Exhibit B to Great American's Complaint. Compl. at 148-49.

1 modifications. *Id.* ¶ 11.

2 The performance bond lists CES as the principal and Weitz as the obligee. Great
3 American is the surety. As required by the Subcontract, the penal sum of the performance bond—
4 the maximum amount Great American would be obligated to pay Weitz in the event of CES’s
5 default—is equal to the Subcontract Sum of \$7,358,386.52, although the performance bond
6 specifies that Great American “waives any requirement to be notified of any alteration or
7 extension of time or subcontract price made by the Contractor in the Subcontract.” Compl. at 148.
8 The performance bond provides that, if CES defaults on the Subcontract, Weitz may make a
9 written demand on the performance bond and “shall make the Subcontract Balance (the total
10 amount payable by the Contractor to the Subcontractor pursuant to the Subcontract less amounts
11 properly paid by the Contractor to the Subcontractor) available to the Surety [Great American] for
12 completion” of CES’s work on the Enso Project. *Id.* After Great American receives a written
13 notice from Weitz that CES is in default, Great American has thirty days to:

14 [R]emedy the default or....notify the Contractor in writing of its
15 election to....

- 16 a. Complete the Subcontract Work...;
- 17 b. Arrange for the Completion of the Subcontract Work...;
- 18 c. Waive its rights to complete the Subcontract Work and
reimburse the Contractor the amount of its actual costs, not to
exceed the Bond Sum, to complete the Subcontract Work less
the Subcontract Balance... .

19 *Id.* The performance bond includes a dispute resolution provision, which states:

20 Any dispute pursuant to this Bond shall be instituted in any court of
21 competent jurisdiction in the location in which the Project is located
and shall be commenced within two years after default of the
Subcontractor or Substantial Completion of the Subcontract Work...

22 *Id.* at 149.

23 The performance bond states, “The Subcontract is incorporated by reference into this
24 Bond,” and further provides:

25 Subcontractor and Surety expressly acknowledge that any and all
26 provisions contained in the Subcontract or implied by law including
27 without limitation those relating to . . . damages, and warranty, are
expressly covered by, incorporated in, and made a part of this bond,
and lie within their obligations and are included within the coverage
28 and scope of this bond.

1 *Id.* at 148-49.

2 **C. CES's Default and Ensuing Disputes**

3 By November 2023, CES had defaulted on its obligations under the Subcontract. *Id.* ¶ 14.
4 Weitz informed Great American of CES's default and asserted a claim against the performance
5 bond, demanding that Great American fulfill its obligations pursuant to the bond and complete or
6 pay for CES's outstanding work on the Enso Project. *Id.* ¶¶ 14-15. During the thirty-day period
7 following Weitz's demand on the bond, Great American requested documentation regarding the
8 Enso Project and requested access to the project site. *Id.* ¶ 17. Great American calculated the
9 Subcontract Balance—"the total amount payable by" Weitz to CES pursuant to the Subcontract,
10 "less amounts properly paid by" Weitz—as \$1,234,556.65. *Id.* ¶ 19, at 148. Per the performance
11 bond, in the event of CES's default, Weitz was required to make the Subcontract Balance
12 available to Great American for completion of CES's work. *Id.* Weitz disagreed with Great
13 American's calculation of the Subcontract Balance, contending that the Subcontract Balance was
14 \$0.00 as CES had defaulted under the Subcontract. *Id.* ¶ 21. Weitz proceeded to hire other
15 subcontractors and suppliers to complete CES's outstanding work and sent Great American two
16 invoices for these costs. *Id.* ¶ 22.

17 In an apparent effort to avoid litigation, in March 2024, Weitz and Great American entered
18 into an interim agreement (the Enso Agreement). *Id.* ¶ 23. The Enso Agreement required Weitz
19 to provide invoices for CES's outstanding work it completed on an ongoing basis, to allow Great
20 American access to Weitz's databases to verify the invoices, and to allow Great American access
21 to the Enso Project and meetings with subcontractors. *Id.* at 156-57. It required Great American
22 to make a \$1,000,000 good faith payment to Weitz and pay Weitz additional costs for a lawsuit
23 related to CES's default, to be deducted from Weitz's claims against the performance bond. *Id.* at
24 156. The Enso Agreement memorialized that when the performance bond was issued, the penal
25 sum was set at \$7,358,386.52. *Id.* at 155.

26 Weitz contends that the penal sum of the performance bond is \$8,078,092.93. *Id.* ¶ 33.

27 **D. The Mill Project**

28 Separate from CES's Subcontract to work on the Enso Agreement, CES and Weitz entered

1 into a subcontract for CES to complete work on another construction project, the Mill District
2 Project. *Id.* ¶ 34. As with its work on the Enso Project, CES obtained a performance bond from
3 Great American for its work on the Mill District Project. *Id.* ¶ 35. CES defaulted on the Mill
4 District Project as well and Weitz made a claim against the Mill District Project performance
5 bond, demanding that Great American pay it \$3,589,389 for CES's breach. *Id.* ¶ 58.

6 The Enso Subcontract contains a provision that Weitz may deduct "any amount" CES
7 owed Weitz "under any other agreements between the parties" from the amount Weitz would
8 otherwise have to pay CES. *Id.* at 92. Great American alleges that Weitz contends "it can make
9 an affirmative claim under the Enso Performance Bond" for the full \$3,589,389. *Id.* ¶ 58. Great
10 American contends that the performance bond does not allow Weitz to make an affirmative claim
11 against it, and instead only allows Weitz to deduct what Weitz is owed relating to the Mill District
12 Project up to but not greater than the amount Weitz owes CES pursuant to the Enso Subcontract.
13 Accepting Great American's allegation that the Subcontract Balance for CES's work on the Enso
14 Project is \$1,234,556.65 for the purpose of illustrating the parties' arguments only,⁴ under Weitz's
15 interpretation, as what CES owes Weitz for the Mill District Project is greater than the Subcontract
16 Balance, Weitz could deduct the \$1,234,556.65 it owes CES from the \$3,589,389 and then
17 demand payment of the remainder, \$2,354,832.35, to make itself whole. Under Great American's
18 interpretation, Weitz could only deduct the \$1,234,556.65 Subcontract Balance under the Enso
19 Subcontract and could not recover the additional \$2,354,832.35.

20 **E. The Current Litigation**

21 Great American sued Weitz for breach of contract, alleging that Weitz breached the
22 performance bond by refusing to pay Great American the Subcontract Balance of \$1,234,556.65.
23 *See* Compl. at 13 (Prayer for Relief). Great American demands compensatory damages in the
24 amount of \$1,234,556.65. *Id.* Great American also seeks declaratory judgments that the
25 maximum amount Great American owes Weitz under the performance bond is \$7,358,386.52, less
26 any payments Great American made to Weitz under the Enso Agreement, and that Weitz cannot

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28 ⁴ The Court is in no way making a determination that the Subcontract Balance is \$1,234,556.65 or
that Weitz owes Great American this amount.

1 make an affirmative claim against the Enso Performance Bond for money Weitz claims CES owes
2 it pursuant to other agreements between the parties. *Id.* at 13-14.

3 Weitz filed the instant Motion to Compel Arbitration, alleging that Great American is
4 bound by the Subcontract's arbitration provision and must arbitrate its claims against Weitz. ECF
5 No. 11 at 2. CES is not a party to this litigation and neither Weitz nor Great American contend
6 that CES is in arbitration regarding its default on the Enso Project.

7 **II. LEGAL STANDARD**

8 While motions to compel arbitration are not responsive pleadings under Federal Rule
9 12(b), courts in the Ninth Circuit treat motions to compel arbitration "akin to a motion under Rule
10 12[.]" *Lemberg v. LuLaRoe, LLC*, No. ED CV 17-02102, 2018 WL 6927836, at *3 (C.D. Cal.
11 Mar. 1, 2018) (collecting cases). Weitz's motion is accordingly an appropriate response to Great
12 American's complaint.

13 "[A]n agreement to arbitrate is a matter of contract[.]" *Chiron Corp. v. Ortho Diagnostic*
14 *Sys., Inc.*, 207 F.3d 1126, 1130 (9th Cir. 2000). "The Federal Arbitration Act ('FAA') makes an
15 agreement to arbitrate 'valid, irrevocable, and enforceable,'" except "upon such grounds as exist at
16 law or in equity for the revocation of any contract[.]" *Kilgore v. KeyBank, Nat. Ass'n*, 718 F.3d
17 1052, 1057 (9th Cir. 2013) (quoting 9 U.S.C. § 2); 9 U.S.C. § 2. "The FAA 'mandates that district
18 courts *shall* direct the parties to proceed to arbitration on issues as to which an arbitration
19 agreement has been signed.'" *Kilgore*, 718 F.3d at 1058 (quoting *Dean Witter Reynolds, Inc. v.*
20 *Byrd*, 470 U.S. 213, 218 (1985)).

21 The FAA applies to written provisions in any contracts "evidencing a transaction involving
22 commerce," where "commerce" is defined as "commerce among the several States or with foreign
23 nations[.]" 9 U.S.C. §§ 1, 2. If the "transaction involving commerce" element is satisfied, courts
24 must compel arbitration when 1) a valid agreement to arbitrate exists and 2) when "the agreement
25 encompasses the dispute at issue." *Chiron*, 207 F.3d at 1130 (citing 9 U.S.C. § 4). "If the
26 response is affirmative on both counts, then the [FAA] requires the court to enforce the arbitration
27 agreement in accordance with its terms." *Id.* "[A]ny doubts concerning the scope of arbitrable
28 issues should be resolved in favor of arbitration, whether the problem at hand is the construction

1 of the contract language itself or an allegation of waiver, delay, or a like defense to arbitrability.”
2 *Moses H. Cone Mem'l Hosp. v. Mercury Constr. Corp.*, 460 U.S. 1, 24-25 (1983). “A court may
3 invalidate an arbitration agreement based on generally applicable contract defenses like fraud or
4 unconscionability[.]” *Viking River Cruises, Inc. v. Moriana*, 596 U.S. 639, 650 (2022) (quotations
5 omitted).

6 The Subcontract, which contains the arbitration provision, is a contract between CES, a
7 California company, and Weitz, an Iowa company, for HVAC installation at a construction project
8 in California. Compl. ¶¶ 2, 10. The Subcontract is thus a “[c]ontract evidencing a transaction
9 involving commerce” under the FAA. *See* 9 U.S.C. § 2; ECF No. 11 at 13. Great American does
10 not argue otherwise. The Court then must determine “(1) whether a valid agreement to arbitrate
11 exists and, if it does, (2) whether the agreement encompasses the dispute at issue.” *Chiron*, 207
12 F.3d at 1130.

13 III. ANALYSIS

14 A. There is a Valid Agreement to Arbitrate

15 1. Legal Standard

16 “In determining whether the parties have agreed to arbitrate a particular dispute, federal
17 courts apply state-law principles of contract formation.” *Berman v. Freedom Fin. Network, LLC*,
18 30 F.4th 849, 855 (9th Cir. 2022). As the Court has diversity jurisdiction over this case, it applies
19 California contract law. Under California law, “the elements for a viable contract are (1) parties
20 capable of contracting; (2) their consent; (3) a lawful object; and (4) sufficient cause or
21 consideration.” *Lara v. Onsite Health, Inc.*, 896 F. Supp. 2d 831, 838 (N.D. Cal. 2012) (citing
22 *United States ex rel. Oliver v. Parsons Co.*, 196 F.3d 457, 462 (9th Cir. 1999)). At issue here is if
23 Great American consented to be bound to the arbitration provision in the Subcontract when it
24 incorporated the Subcontract into the Enso Performance Bond.

25 “Generally, the contractual right to compel arbitration ‘may not be invoked by one who is
26 not a party to the agreement and does not otherwise possess the right to compel
27 arbitration.’” *Kramer v. Toyota Motor Corp.*, 705 F.3d 1122, 1126 (9th Cir. 2013) (citing *Britton*
28 *v. Co-op Banking Grp.*, 4 F.3d 742, 744 (9th Cir. 1993)). “Nonetheless, courts have held that

1 where a surety bond incorporates an underlying contract that contains an arbitration provision, the
2 surety agrees to be bound by the arbitration provision of the underlying contract even if it was not
3 a party to that contract.” *Swinerton Builders, Inc. v. Argonaut Ins. Co.*, No. 23-cv-04158, 2024
4 WL 1057473, at *3 (N.D. Cal. Mar. 11, 2024) (citing *Boys Club of San Fernando Valley, Inc. v.*
5 *Fidelity & Deposit Co.*, 6 Cal. 4th 1266, 1274 (1992)). *Boys Club* explained: “A contract
6 performance bond will be read with the contract because...when a party enters into a contract to
7 do certain work on certain terms, and procures a surety to guarantee the faithful performance of
8 the work, the surety necessarily contracts with reference to the contract as made; otherwise it
9 would not know what obligation it was assuming.” 6 Cal. App. 4th at 1271 (quotations omitted).
10 “And this is particularly so where the bond expressly declares that the contract is made a part of
11 the bond and the terms of the contract are incorporated into the bond...” *Id.* at 1271-72. Under
12 California law, “a performance bond and the underlying contract must be read together, as parts of
13 substantially one transaction.” *First Nat'l Ins. Co. v. Cam Painting, Inc.*, 173 Cal. App. 4th 1355,
14 1367 (2009) (quotations omitted); *Pac. Emps. Ins. Co. v. City of Berkeley*, 158 Cal. App. 3d 145,
15 151 (1984).

16 2. Analysis

17 Here, the performance bond incorporates “by reference” the Subcontract and the arbitration
18 provision contained within. Compl. at 148. In light of *Boys Club*, the Court finds that Great
19 American “intended, and agreed, to be bound by the arbitration provision in the [Subcontract]
20 even though it was not a party to the [Subcontract]” because the performance bond incorporated
21 the Subcontract. 6 Cal. App. 4th at 1273. *Boys Club* favorably quotes *USF & G West Point*
22 *Construction Co., Inc.*, 837 F.2d 1507, 1508 (11th Cir. 1988), which found that a surety had
23 consented to an arbitration provision in a subcontract incorporated by reference in the performance
24 bond:

25 The subcontract was referred to and made a part of the bond. Disputes
26 arising under the contract, including disputes concerning the
27 adequacy of Pruett's [subcontractor] performance, were subject to
28 arbitration pursuant to the arbitration provisions of the subcontract.
We conclude that the incorporation of the subcontract into the bond
expresses an intention of the parties, including USF & G [surety], to
arbitrate disputes. Our conclusion is supported by the strong policy

1 favoring arbitration expressed by Congress in the Federal Arbitration
2 Act[.]

3 Following *Boys Club*, the Court concludes that by incorporating the Subcontract and its arbitration
4 provision into the performance bond, Great American intended to be bound by the arbitration
5 provision. *See Allied World Ins. Co. v. New Paradigm Prop. Mgmt., LLC*, No. 16-cv-02992, 2017
6 WL 4310673, at *3 (E.D. Cal. Sept. 28, 2017) (“[A] abundance of case law provides that a surety
7 may be bound by an arbitration clause in the underlying contract to which it is not a party where
that contract is incorporated by reference in the Bond.”).

8 Great American’s argument that the performance bond’s provision that “Any dispute
9 pursuant to this Bond shall be instituted in any court of competent jurisdiction” precludes Great
10 American’s consent to the arbitration provision is unavailing. ECF No. 20 at 13; Compl. at 149.
11 Although the performance bond contains a dispute resolution provision, it also incorporates the
12 Subcontract. And the Subcontract establishes that the arbitration agreement in Exhibit D takes
13 “priority” over the performance bond. Compl. at 88, 149. To the extent there is a conflict
14 between the dispute resolution provision of the performance bond and the arbitration provision of
15 the Subcontract, the terms of the Subcontract take precedence. *Id.* at 88

16 **B. The Arbitration Agreement Encompasses Great American’s Claims**

17 The closer issue is if the arbitration provision in the Subcontract covers Great American’s
18 claims against Weitz. Even though the performance bond and Subcontract are “read together, as
19 parts...of substantially one transaction[,]” “reading the two documents together does not
20 automatically impose all obligations in the contract on” Great American. *Cam Painting*, 173 Cal.
21 App. 4th at 1367 (quotations omitted); *Allied World*, 2017 WL 4310673, at *3. At the same time,
22 [t]he scope of an arbitration clause must be interpreted liberally and ‘as a matter of federal law,
23 any doubts concerning the scope of arbitrable disputes should be resolved in favor of arbitration.’”
24 *Concat LP v. Unilever, PLC*, 350 F. Supp. 2d 796, 804 (N.D. Cal. 2004) (quoting *Moses H. Cone*,
25 450 U.S. at 24).

26 Weitz argues that the arbitration agreement’s scope is broad, covering any “dispute,
27 controversy or claim” regardless of who the dispute is between, and thus encompasses Great
28 American’s claims against Weitz. ECF No. 11 at 17. Great American contends that the

1 arbitration provision only “provides for arbitration of disputes between Weitz and CES arising out
2 of the subcontract” and thus does not cover its claims against Weitz, which, it contends, arise
3 “from the terms of the [performance] bond itself – which has its own conflict resolution provision
4 providing for a court action” and the Enso Agreement. ECF No. 20 at 7.

5 The Subcontract’s dispute resolution provision at section 9.1 establishes that:

6 In the event of any dispute, controversy or claim (“Claim”) between
7 the Contractor and Subcontractor arising out of or related to the
8 Subcontract Documents or the breach thereof, each party shall
promptly notify the other upon discovery of any Claim, and shall in
good faith meet to resolve the Claim by mutual agreement...

9 Compl. at 100. The subsequent section provides, “Any Claim not resolved under item 9.1 shall, at
10 the option of the Contractor, be determined by arbitration in accordance with the Federal
11 Arbitration Act...” *Id.* Weitz argues that section 9.1 defines the word “Claim” broadly as “any
12 dispute, controversy or claim” rather than as any dispute “between the Contractor and
13 Subcontractor arising out of or related to the Subcontract Documents or breach thereof[.]” ECF
14 No. 11 at 15. In support of their argument, they cite to the “basic principle that a defined term or
15 phrase applies to that which immediately precedes it, not that which comes after.” *SPS Techs.,*
16 *LLC v. Briles Aerospace, Inc.*, No. CV 18-9536, 2021 WL 5785264, at *17 (C.D. Cal. Sept. 3,
17 2021). That is, because section 9.1 reads “In the event of any dispute, controversy or claim
18 (‘Claim’) between the Contractor and Subcontractor...” instead of “In the event of any dispute,
19 controversy or claim between the Contractor and Subcontractor arising out of or related to the
20 Subcontract Documents or the breach thereof (‘Claim’)...” as used in the Subcontract, “Claim”
21 means any dispute between any parties regarding any topic.

22 This argument is not persuasive. First, Weitz’s reading of the Subcontract’s definition of
23 “Claim” is impermissibly circular. By defining the word “Claim” to mean merely a “dispute,
24 controversy or claim,” the definition is redundant. Defining “Claim” to mean “claim” and
25 synonyms of the word “claim” states nothing new. As used in the Subcontract, the term “Claim”
26 must mean something more. Second, a basic principle of California contract interpretation is that
27 “[t]he whole of a contract is to be taken together, so as to give effect to every part, if reasonably

1 practicable, each clause helping to interpret the other.” Cal. Civ. Code § 1641. Section 9.2
2 provides that “Any Claim not resolved under item 9.1 shall, at the option of the Contractor,” be
3 subject to arbitration. Compl. at 100. Section 9.1 discusses the process for resolving disputes
4 “between the Contractor and Subcontractor arising out of or related to the Subcontract Documents
5 or the breach thereof[.]” *Id.* Reading sections 9.1 and 9.2 together, the arbitration provision at
6 section 9.2 applies to the types of disputes described in section 9.1; namely, disputes “between the
7 Contractor and Subcontractor arising out of or related to the Subcontract Documents or the breach
8 thereof[.]” *Id.*

9 But rejecting Weitz’s broad reading of the scope of the arbitration agreement does not end
10 the analysis. In *Boys Club* the arbitration agreement required parties to arbitrate “[a]ll claims,
11 disputes and other matters in question between the Contractor and the Owner arising out of, or
12 relating to, the Contract Documents or the breach thereof...” 6 Cal. App. 4th 1270. Despite the
13 arbitration provision being limited to disputes between the “Contractor and the Owner[,]” akin to
14 the Subcontract’s arbitration provision applying to disputes “between the Contractor or
15 Subcontractor[,]” the California Supreme Court nonetheless held that the surety was bound by the
16 arbitration provision. *Id.*; Compl. at 100. *Boys Club*, however, is factually distinct from the
17 situation here: there, the contractor and owner were in the process of arbitrating disputes regarding
18 the contractor’s performance and the surety was ordered to join that arbitration; here, CES and
19 Weitz are not involved in arbitration. In *Allied World*, the Eastern District found that *Boys Club*’s
20 holding was limited to situations where there was “pending arbitration between the contractor and
21 the owner[,]” and, where there was no such “pending dispute[,]” declined to order the surety to
22 arbitrate its claims. 2017 WL 4310673, at *4 (emphasis removed).

23 The Court respectfully differs from *Allied World* and finds that the reasoning of *Boys Club*
24 is not limited to situations where the principal and obligee are in arbitration and a surety is
25 compelled to join. The California Supreme Court in *Boys Club* discussed *Fidelity and Deposit Co.*
26 *of Maryland v. Parsons & Whittemore Contractors Corp.*, 48 N.Y.2d 127, 421 (1979), where, as
27 described by the California Supreme Court, the Court of Appeals of New York held:

28 [W]here a performance bond incorporated a subcontract containing

1 an arbitration clause, the surety agreed that disputes arising under the
 2 subcontract between the general contractor and the subcontractor
 3 would be submitted to arbitration and that the surety would be bound
 4 by the determinations made in arbitration; however, the surety did not
 5 agree that separate and distinct controversies which might arise under
 6 the terms of its performance bond between the surety and the general
 7 contractor as obligee would be submitted to arbitration.

8 6 Cal. App. 4th at 1273. *Boys Club* rejected the approach of *Parsons & Whittemore* and
 9 compelled the surety to arbitrate the “claim against the performance bond.” *Id.* at 1272-73. The
 10 Court declines to find that Great American “did not agree that separate and distinct controversies
 11 which might arise under the terms of its performance bond between the surety and the...obligee
 12 would be submitted to arbitration” as such a conclusion is inconsistent with *Boys Club*’s rejection
 13 of *Parsons & Whittemore*.⁵ Instead, because Great American entered into a “performance bond
 14 [that] incorporated a subcontract containing an arbitration clause[,]” the Court finds that it agreed
 15 “that separate and distinct controversies which might arise under the terms of its performance
 16 bond between the surety and the general contractor as obligee would be submitted to arbitration.”
 17 *Id.* Furthermore, the performance bond in this case included a broad incorporation of the
 18 Subcontract’s provisions. The plain terms of performance bond do not qualify its incorporation of
 19 the Subcontract, such that the arbitration provision would only apply to the surety upon the
 20 contractor and subcontractor first initiating an arbitration.

21 Great American argues that this creates a surplusage issue: if it is obligated to arbitrate

22 ⁵ *Boys Club* favorably cites *Exchange Mutual Insurance Co. v. Haskell Co.* 742 F.2d 274, 274-75
 23 (6th Cir. 1984). There, the contractor, Haskell, entered into a subcontract with Rogersville, the
 24 subcontractor. The subcontract incorporated the prime contract between Haskell and the property
 25 owner, which included the provision that “All claims, disputes and other matters in question
 26 arising out of, or relating to this contract or the breach thereof....shall be decided in accordance
 27 with the Construction Industry Arbitration Rules of the American Arbitration Association.” *Id.* at
 28 275. Rogersville obtained a performance bond from Exchange Mutual that incorporated the terms
 of the subcontract, listing Rogersville as the principal, Haskell as the obligee, and Exchange
 Mutual as the surety. Rogersville allegedly breached the subcontract and Haskell made a claim
 against the performance bond and initiated arbitration proceedings against the surety, Exchange
 Mutual. *Id.* Exchange Mutual moved to restrain arbitration. The Sixth Circuit held that Exchange
 Mutual could be compelled to arbitrate “where, as here, the performance bond incorporates by
 reference the obligation to arbitrate.” *Id.* at 276. *Boys Club*’s approval of *Exchange Mutual*
 illustrates its overall holding that an agreement to arbitrate that has been incorporated into a
 performance bond applies not just to claims between the principal and obligee, but disputes
 between the obligee and surety.

1 claims against Weitz, then the separate dispute resolution provision of the performance bond
2 serves no purpose. *See* ECF No. 20 at 14. As noted above, “[t]he whole of a contract is to be
3 taken together, so as to give effect to every part[.]” Cal. Civ. Code § 1641. But the dispute
4 resolution provision of the performance bond still plays a role. As Weitz argues, it can elect not to
5 arbitrate claims; if so, the dispute resolution provision, which provides that disputes “shall be
6 instituted in any court of competent jurisdiction in the location in which the [Enso] Project is
7 located[,]” would control. Compl. at 149; *see* ECF No. 11 at 16.

8 Having determined that, under *Boys Club*, the arbitration provision may apply to disputes
9 between Great American and Weitz, even when Weitz and CES are not in arbitration, the Court
10 must next assess if Great American’s claims against Weitz arise “out of” or are “related to the
11 Subcontract Documents or the breach thereof[.]” Compl. at 100. . As the “Subcontract
12 Documents” includes, *inter alia*, the Subcontract, its exhibits, and the performance bond, the Court
13 notes that the scope of the arbitration agreement is broad. Great American’s first claim is that
14 Weitz breached the performance bond by refusing to make the Subcontract Balance—the amount
15 of money Weitz owed CES for work it completed before it defaulted—available to Great
16 American to complete CES’s subcontract work on the Enso Project. Compl. ¶ 40. Weitz contends
17 that it owes CES nothing due to CES’s default (*Id.* ¶ 20) whereas Great American contends that
18 the subcontract balance is \$1,234,556.65. *Id.* ¶ 19. Great American is both asking the Court to
19 interpret a provision in the performance bond to evaluate if Weitz owes \$1,234,556.65 for CES’s
20 work pursuant to the Subcontract, and to ultimately award Great American this amount. This
21 claim is “related to the Subcontract Documents or the breach thereof” and subject to the arbitration
22 provision. Compl. at 100.

23 Great American’s second claim is for declaratory relief that, under the terms of the Enso
24 Agreement and the performance bond, the maximum amount Great American must pay Weitz (the
25 penal sum) is \$7,358,386.51. *Id.* ¶ 53. Weitz claims that the penal sum is \$8,078,092.93. *Id.* ¶
26 52. First, to the extent that this claim arises out of a dispute over the terms of the performance
27 bond (which, again, is part of the Subcontract Documents), the claim is covered by the arbitration
28 agreement. Second, the arbitration agreement also applies to the extent that this claim arises out of

1 a dispute regarding the Enso Agreement. Although Great American frames this dispute as
2 separate from CES's performance under the Subcontract, they are not so distinct. The penal sum
3 is equal to the Subcontract Sum. Compl. at 89. While the Subcontract Sum and thus the penal
4 sum were initially set at \$7,358,386.52, when the scope or cost of CES's work increased, the penal
5 sum was automatically adjusted to match it. Weitz contends that determining the penal sum
6 necessarily depends on the scope of work covered by the Subcontract. ECF No. 23 at 12. The
7 Court agrees, and finds that Great American's second claim against Weitz is covered by the
8 arbitration provision.

9 Great American's third claim is for declaratory relief regarding the meaning of section 3.6
10 of Exhibit D to the Subcontract. *Id.* ¶ 57. Section 3.6 specifies that Weitz may deduct money
11 CES owes Weitz for other projects from the payments Weitz would otherwise have to make to
12 CES. *Id.* at 92. In addition to CES's subcontract for the Enso Project, CES subcontracted with
13 Weitz to complete work on another construction project, the Mill District Project. Compl. ¶ 34.
14 CES obtained a performance from Great American, and then defaulted on its subcontract for the
15 Mill District Project. *Id.* Per Great American, Weitz claims Great American owes it \$3,589,389
16 for CES's default in Mill District Project, and Weitz seeks to make an affirmative claim for that
17 amount under the Enso Performance Bond based on the provision in the Subcontract allowing
18 Weitz to make deductions from any amount CES owed it. *Id.* ¶ 58, at 92. Great American seeks a
19 declaration that Weitz cannot make an affirmative claim against the Enso Performance Bond for
20 this amount, and can only deduct this amount from what it owes CES. Great American is asking
21 for interpretation of a provision of the Subcontract. This claim arises "out of or [is] related to the
22 Subcontract Documents" and is thus covered by the arbitration agreement. Compl. at 100.

23 **C. The Arbitration Provision is Not Unconscionable**

24 Great American argues that, even if it consented to the arbitration provision and its claims
25 are covered, the arbitration provision is unconscionable and thus unenforceable. ECF No. 20 at
26 20. "Like other contracts, arbitration agreements can be invalidated for fraud, duress, or
27 unconscionability." *Chavarria v. Ralphs Grocery Co.*, 733 F.3d 916, 921 (9th Cir. 2013). "Under
28 California law, a contract must be both procedurally and substantively unconscionable to be

1 rendered invalid.” *Id.* at 922. “California law utilizes a sliding scale to determine
2 unconscionability—greater substantive unconscionability may compensate for lesser procedural
3 unconscionability.” *Id.* “The procedural element of unconscionability focuses on oppression or
4 surprise due to unequal bargaining power.” *Poublon v. C.H. Robinson Co.*, 846 F.3d 1251, 1260
5 (9th Cir. 2017) (quotations omitted). The substantive element focuses on whether the terms of the
6 agreement are “overly harsh, unduly oppressive, unreasonably favorable, or...shock the
7 conscience.” *Id.* (quotations omitted). “The party resisting arbitration bears the burden of proving
8 unconscionability.” *Pinnacle Museum Tower Assn. v. Pinnacle Market Dev. (US), LLC*, 55 Cal.
9 4th 223, 247 (2012).

10 **1. Procedural Unconscionability**

11 “[P]rocedural unconscionability requires oppression or surprise. Oppression occurs where
12 a contract involves lack of negotiation and meaningful choice, surprise where the allegedly
13 unconscionable provision is hidden within a prolix printed form.” *Pinnacle*, 55 Cal. 4th at 247
14 (quotations omitted). “[A] contract is procedurally unconscionable under California law if it is [1]
15 a standardized contract, [2] drafted by the party of superior bargaining strength, that [3] relegates
16 to the subscribing party only the opportunity to adhere to the contract or reject it.” *Chavarria*, 733
17 F.3d at 923; *Armendariz v. Found. Health Psychcare Servs., Inc.*, 24 Cal. 4th 83, 113 (2000)
18 (explaining that a procedurally unconscionable contract of adhesion “signifies a standardized
19 contract, which, imposed and drafted by the party of superior bargaining strength, relegates to the
20 subscribing party only the opportunity to adhere to the contract or reject it”) (citations omitted).

21 Great American argues that both the performance bond and the underlying Subcontract are
22 procedurally unconscionable because of a “lack of negotiation and meaningful choice[.]”
23 *Pinnacle*, 55 Cal. 4th at 247; ECF No. 20 at 24.. It contends that the arbitration provision is
24 procedurally unconscionable because Weitz “refused to revise” the Subcontract except for minor
25 revisions relating to the scope of CES’s work and the bond agent believed the Performance Bond
26 provided by Weitz could not be modified. ECF No. 20 at 24. “CES and the bond agent had no
27 opportunity to negotiate or modify the terms” in the Subcontract or performance bond and, Great
28 American argues, were forced to accept Weitz’s terms. *Id.* Great American further argues that

1 Weitz, which is part of a “massive global corporate conglomerate,” had superior bargaining power
2 over CES. *Id.* at 16-18, 24.

3 **a. The Subcontract is Not Procedurally Unconscionable**

4 Great American argues that the Subcontract between CES and Weitz is procedurally
5 unconscionable because “Weitz refused to revise the terms in its” standard form subcontract
6 agreement, “except for revisions relating to the scope of CES’ work at the Enso Project.” ECF
7 No. 20 at 24. Jeanette Pierce, Chief Financial Officer of CES, attests that CES negotiated with
8 Weitz to make modifications to Weitz’s form subcontract agreement, but that Weitz:

9 refused to make various revisions to” their form subcontract
10 agreement “except for revisions relating to the scope of CES’ work at
the Enso Project. Therefore, CES limited their requested
11 revisions...to the scope of CES’ work at the Enso Project and
inclusions and exclusions to CES’ scope of work.

12 ECF No. 20-2 ¶¶ 11, 12. Pierce attests that “CES agreed to Weitz’s demands concerning what
13 revisions would or would not be made...because Weitz was such a large general contractor and
14 CES was a small subcontractor that did not have the bargaining power to demand revisions to the
15 terms of the Subcontract[.]” *Id.* ¶ 21.

16 Turning to the elements set forth in *Chavarria*, first, the Court finds that the Subcontract
17 was a standardized contract drafted by Weitz. *See* 733 F.3d at 923 (holding that a contract is
18 procedurally unconscionable if it is standardized, drafted by the party with superior bargaining
19 power, and provides no opportunity for negotiation). Second, although Weitz is certainly a much
20 larger company than CES, CES appears to be no stranger to the bidding project and negotiating
21 subcontracts. *See* ECF No. 20-2 ¶¶ 3, 7 (attesting that CES had an average revenue of between
\$15 and \$20 million in 2021, had submitted bids on prior construction projects, and had
22 “experience” negotiating subcontracts for “prior construction projects”); *see Grand Prospect*
23 *Partners, L.P. v. Ross Dress for Less, Inc.*, 232 Cal. App. 4th 1332, 1352 (2015), *as modified on*
24 *denial of reh’g* (Feb. 9, 2015) (finding that the plaintiff’s considerable business experience did not
25 support a finding of procedural unconscionability). The Court accepts that Weitz had “superior
26 bargaining strength” relative to CES, but does not agree that the imbalance was so great as to
27 make the bargaining process unconscionable. *Chavarria*, 733 F.3d at 923; *Grand Prospect* Cal.
28

1 App. 4th at 1353 (“The fact that [defendant] had more bargaining power than [plaintiff] does not
2 mean that inequality in power resulted in no real negotiations and an absence of a meaningful
3 choice.”). And third, CES had more than “the opportunity to adhere to the [Subcontract] or reject
4 it[.]” *Armendariz*, 24 Cal. 4th at 113. CES proposed changes to the Subcontract. Weitz accepted
5 some and rejected others. ECF No. 20-2 ¶ 17-21. That Weitz did not accept all of CES’s
6 proposed changes is not a clear indication of unconscionability but a normal part of negotiating.
7 CES’s decision to only propose changes to the scope of its work was based on Pierce’s general
8 understanding that “large general contractors, such as Weitz...do not negotiate the general legal
9 provisions” rather than Weitz’s actual refusal to negotiate these terms. ECF No. 20-2 ¶ 10.
10 Pierce’s belief that Weitz “would have rejected any request to negotiate” other terms of the
11 Subcontract is insufficient to show unconscionability. *Streedharan v. Stanley Indus. & Auto.,*
12 *LLC*, No. 22-55999, 2023 WL 9067587, at *2 (9th Cir. Jan. 4, 2023) (memorandum opinion); *see*
13 *Olson v. World Fin. Grp. Ins. Agency, LLC*, No. 24-cv-00477, 2024 WL 3498243, at *7 (N.D. Cal.
14 July 19, 2024).

15 Moreover, there is no evidence suggesting that CES was pressured or manipulated into
16 agreeing to the Subcontract. *See Baltazar v. Forever 21, Inc.*, 62 Cal. 4th 1237, 1245 (2016)
17 (holding there was no “oppression or sharp practices” indicative of procedural unconscionability
18 where the plaintiff “was not lied to, placed under duress, or otherwise manipulated into signing the
19 arbitration agreement”). Weitz solicited bids, CES submitted a bid and was accepted, Weitz sent
20 CES a contract, and the parties negotiated the contract. Great American provides no evidence that
21 CES did not have sufficient time to review the Subcontract or did not understand its terms. *See*
22 *Tyler v. Tailored Shared Servs., LLC*, No. 24-cv-01374, 2024 WL 4894589, at *5 (E.D. Cal. Nov.
23 26, 2024) (finding procedural unconscionability where the plaintiff “did not have time to read and
24 understand the agreement”); *Grand Prospect*, 232 Cal. App. 4th at 1352-53 (finding that
25 defendant “not impos[ing] deadlines during the negotiations for the purpose of pressuring
26 [plaintiff] into making a quick, ill-considered decision” supported a finding of no procedural
27 unconscionability). The absence of evidence of “oppression or sharp practices” undercuts Great
28 American’s claim of procedural unconscionability. *Baltazar*, 62 Cal. 4th at 1245.

The Court accordingly concludes that the Subcontract was not procedurally unconscionable.

b. The Performance Bond is Not Procedurally Unconscionable

Great American contends that the performance bond was procedurally unconscionable because it could not be negotiated. Weitz prepared a form performance bond and presented it to a bonding agent, who issues bonds under authorization from Great American. ECF No. 20 at 8, 20. CES sent the bonding agent Weitz's form subcontract agreements and checklists for obtaining the performance bond. *Id.* at 8; see ECF No. 20-1 ¶ 4. The checklist included the question and response: “Are bond terms per attached bond form required by Weitz? ____ Yes If no, Bonds are unacceptable[.]” ECF No. 20-1 ¶ 7. Based on the language of the checklist, the bonding agent believed that the form bond provided by Weitz “could not be modified or it would not be accepted by Weitz.” *Id.* ¶ 9. The bonding agent proceeded with Weitz’s form bond, which he executed as an agent of Great American. *Id.* ¶¶ 10-11. Weitz argues that the bonding agent’s subjective belief that he “could not negotiate an agreement is insufficient to show procedural unconscionability.” ECF No. 23 at 14.

The party claiming unconscionability must show that they were “*prevented* from negotiating” and only had the option of accepting or rejecting the contract. *Streedharan*, 2023 WL 9067587, at *2; *see Chavarria*, 733 F.3d at 923. The “subjective perception that [one] did not have the opportunity to negotiate” is insufficient. *Streedharan*, 2023 WL 9067587, at *2. Great American presents no evidence that the bonding agent or anyone else acting on behalf of Great American “attempted to negotiate” the terms of the performance bond and that Weitz refused to entertain proposed changes. *Olson* 2024 WL 3498243, at *7. That the bonding agent assumed Weitz would not negotiate and accepted Weitz’s form performance bond as-is “is not sufficient to meet” Great American’s burden of showing procedural unconscionability. *Streedharan*, 2023 WL 9067587, at *2.

The Court accordingly finds that neither the Subcontract⁶ nor the performance bond are

⁶ The fact that the arbitration provision was incorporated by reference in the performance bond does not, by itself, show procedural unconscionability. See *Poublon*, 846 F.3d at 1262

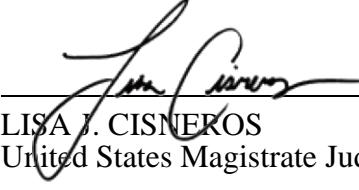
1 procedurally unconscionable. As “a contract must be both procedurally and substantively
2 unconscionable to be rendered invalid[,]” the Court concludes that neither the Subcontract nor the
3 performance bond are invalid due to unconscionability. *Chavarria*, 733 F.3d at 922.⁷

4 **IV. CONCLUSION**

5 For the foregoing reasons, Weitz’s motion to compel arbitration is granted. The case is
6 stayed pending completion of arbitration. *See* 9 U.S.C. § 3. Great American and Weitz shall have
7 thirty days from the date of this Order to mutually select an independent arbitrator.

8 **IT IS SO ORDERED.**

9 Dated: July 30, 2025

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12 LISA J. CISNEROS
13 United States Magistrate Judge

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United States District Court
Northern District of California

25 (“[I]ncorporation by reference, without more, does not affect the finding of procedural
26 unconscionability.”).

27 ⁷ And if the Court were to address substantive unconscionability, it notes that the fact that only
28 Weitz can choose to arbitrate claims is not in and of itself unconscionable. The California
Supreme Court “has confirmed that a one-sided contract is not necessarily unconscionable, [and
thus] something more than the absence of mutuality” is required to support a finding of
unconscionability. *Bielski v. Coinbase, Inc.*, 87 F.4th 1003, 1015 (9th Cir. 2023) (quotations
omitted).